14th IRSA International Conference in Surakarta Curse or Opportunity? A Model of Industrial Development for Natural Resource-Rich Countries and the Case of Indonesia

23 July 2018 Institute of Developing Economies (IDE-JETRO) Yuri Sato

Setting a Question

- Model of industrialization ← Poor natural resources
- "Curse" & "Disease" ← Rich natural resources
- Uniqueness of Indonesia (Southeast Asia)
 - Member of regional networks of industrialization (GVC) and concurrently
 - World-leading producer/exporter of natural resources (AGVC)
- \rightarrow Can Indonesia create a new success story?
- \rightarrow What is a key to success?

- 1. Setting a Question
- 2. Model of Industrial Development
 - 1. Conventional Model
 - 2. Model for Natural Resource-Rich Countries
- 3. Empirical Evidence from Indonesia
 - 1. Back-and-Forth Industrial Development
 - 2. Two Waves of Industrialization
 - 3. Two Natural Resource Booms
- 4. Conclusion

The Conventional Model of Staged Development



Source: Suehiro (2008:130, Firuge 6-1), arranged by the author.

...plus... Natural Resource-based Industrial Development



 Natural resource-based industries can develop into knowledge-intensive industries

A Model of Industrial Development for Natural Resource-Rich Countries





Source: The author

Two determining factors of industrial development

- 1. Prices of natural resources (terms of trade)
- Institutions = rules and systems to promote investment for industrial development at the level of government, business, and society
- Price surge (backward force)
- →①quantitative expansion of resource production ②regress of non-resource industries
- If there are institutions, (forward force)
- resource revenue can be diverted into
 - ③investment to resource processing, and④non-resource industries.

Indonesia: Back & Forth Industrial Development

| Year | Leading export items | Degree and kinds of processing | Events |
|------|------------------------------------|------------------------------------|-----------------------|
| 1830 | | | 30 Cultivation System |
| | Coffee | Low processed | Population growth |
| 1880 | \downarrow | | |
| | Sugar (refined white cane sugar) | Processed resource-based, | |
| | | labor & capital-intensive | |
| 1930 | \downarrow | | 29 Depression |
| | Natural rubber | Low processed | 45 Independence |
| 1970 | Ļ | | 58 Nationalization |
| | Crude petroleum | Low processed | 66 Authoritarian |
| 1980 | Ļ | | developmentalism |
| | Manufactured goods | Processed resource-based/ | |
| | (Plywood, textiles, electrical | labor-intensive/ capital-intensive | 98 End of develop- |
| | appliances) | | mental regime |
| 2000 | \downarrow | | 04 Democracy |
| | Coal, Crude palm oil (CPO) | Low processed | |
| | \downarrow | | 09 Democtratic |
| 2012 | Manufactured goods | Processed resource-based/ | developmentalism |
| | (Motor vehicle, plywood, footwear, | labor-intensive/ capital-intensive | |
| | fatty acid and alcohol) | | |

Note: Export items in red are within the world's largest three.

Source: Kano (2008) Dick et al (2002) before 2000; after 2000 by the author.

The First Wave: Sugar Industry in the Netherlands Indies

Figure 3 Estimated Manufacturing Value Added in Indonesia, 100 1870 - 1975 (1971 = 100)1966-75 1971 weights (80% coverage of 1971 GVA) 90 11% av. growth 1971 weights (excluding sugar) 80 1929-41 1% av. growth 70 1947-66 (4% excl. sugar) 7% av. 1913-29 60 growth 4% av. growth 1870-1913 (3% excl. sugar) 50 3% annual av. growth (3% excl. sugar) 40 1.5.10 30 20 10 0 1900 1910 1920 1930 1940 1950 1960 1970 1870 1880 1890 Source: Estimation by Pierre van der Eng.

The Second Wave:

Full-Set Industrialization under the Developmental Regime Manufacturing Value Added of Indonesia, 1960-2014



Source: World Bank, World Development Indicators.

Institutions Supported Industrial Development

- (Sugar Industry in the Netherlands Indies) (Kano 2004)
- Irrigation \rightarrow water-intensive cultivation method
- Business association's laboratory \rightarrow new species
- Land Law \rightarrow long-term lease contract \rightarrow integration from cultivation to refinery under the same ownership
- →proceeded to Stage II
- {Full-set Industrialization in the developmental regime}
- institutions for *Pembangunan*(1966-68)+import substitution policies (68-) + export substitution policies (79-) → proceeded to State II
- Reforms in tax, banking, custom clearance + deregulation + Rupiah devaluation + export promotion policies(83-88) → proceeded to Stage III



Source: The author

Two Natural Resource Booms

Index of Terms of Trade in Indonesia 1968-2013 (2010=100)



Source: Prepared from Trade Index Numbers for Terms of Trade by BEC,

IDE (www.ide.go.jp/English/Data/Trade/index.html).

Manufacturing Shares of GDP: Kept rising in the oil boom, but declining in the 2000s commodity boom Indonesia's Shares of GDP by Industry 1970-2016



Institutions in the Two Booms Differed

(Oil boom 1974-82)

- Oil revenue = National treasury→fiscal investment+ SOEs investment+state bank loans →invest into capital-intensive import substitution+resource processing industries
- →maintained Stage II
- (Commodity boom 2002-11)
- No state-led developmental institutions (98-04)
- Resource revenue = Private capitalists →invest into the boom sectors and service industries
- Regional FTA + emerging China→influx of manufactured imports

 \rightarrow regressed from Stage III to Stage I (resource industries) and to Stage I or II (non-resource industries)



Source: The author

The Model and Indonesia's Experiences Show...

- Institutions matter. A price surge in natural resources works to pull industries back, but the effect can be managed by institutional arrangements for promoting investment in industrial development.
- After the 2000s commodity boom was over, Indonesia seems to be strengthening institutions for promoting investment. If the institutional arrangements function, Indonesia can ride the third wave of industrial development.

Creating a New Success Story?

- The model suggests the path toward natural resource-based knowledge-intensive industries.
 Digital technology makes it easier to increase productivity of raw material production and to connect it with processing, manufacturing, branding, marketing, and R&D along the value chains.
- Indonesia has a great opportunity to create and utilize synergy between endogenous resourcebased industrial development and exogenous nonresource industrial development.

Reference

- Akamatsu, Kaname (1962) ""A Historical Pattern of Economic Growth in Developing Countries", *The Developing Economies,* Preliminary (2): 3-25.
- Dick, Howard, Vincent J.H.Houben, J.Thomas Lindblad, and Thee Kian Wie. 2002. *The Emergence of a National Economy: An Economic History of Indonesia, 1800-2000.* Crows Nest: Allen & Unwin and Honolulu: University of Hawai'i Press.
- Kano, Hiroyoshi (2008) Indonesian Exports, Peasant Agriculture, and the World Economy, 1850-2000: Economic Structure in a Southeast Asian State. Singapore: NUS press.
- Myint, Hla ed. (1970) Southeast Asia's Economy in the 1970's, Manila: ADB.
- Perez, Carlota, Anabel Marin, and Lizbeth Navas-Aleman. 2014. "The Possible Dynamic Role of Natural Resource-Based Networks in Latin American Development Strategies." G. Dutrenit and J. Sutz eds. Innovation Systems for Inclusive Development: the Latin American Experience, Cheltenham: Edward Elgar.
- Sato, Yuri (2016) "Curse or Opportunity? A Model of Industrial Development for Natural-Resource Rich Countries on the Basis of Southeast Asian Experiences", Y.Sato and H.Sato eds. Varieties and Alternatives of Catching-Up: Asian Development in the context of 21th Century, Palgrave MacMillan.
- Suehiro, Akira (2008) Catch-Up Industrialization: the Trajectory and Prospects of East Asian Economies. Singapore: NUS press.